

Tackling Potholes with Technology

May 2024

OFFICIAL

Tackling Potholes with Technology

There are many traditional and new technologies on the market in the UK and overseas to identify, prevent and fix potholes. There are different levels of confidence regarding each technology and it is not a one size fits all. Different technologies will be appropriate for different scenarios.



There is no process to assure and benchmark the different technologies or benchmark them against each other to see which ones work the best for different scenarios on UK roads.

The following steps could be taken to address this:

- Design and implement process for assurance and benchmarking of new technology / materials including a specification
- Implement annual audit process for each supplier/technology to ensure the technologies continue to perform to the required specification

Executive Summary (1)

- Potholes are a growing problem and will take millions to fix but can more be done to prevent them happening in the first place?
- Government has increased its national pothole repair fund to £700 million for 2023/24
- A pothole is "a local deterioration of the pavement surface in which the material breaks down in a relatively short time and is lost causing a steep depression"
- Potholes can form due to surface cracking, traffic loading, freeze/thaw, poor quality reinstatements from the "top down" or "bottom up" in the pavement
- There are four stages of deployment of a solution
 - 1. New Construction
 - 2. Preventative maintenance
 - 3. Interventions / Repairs
 - 4. Renewals
- Material / Technology selection requires consideration of a number of criteria as follows:
 - Strength, Performance, Durability, Scalability, Compatibility, Carbon, Ease of deployment, Impact to road user, Costs, Maintainability, Recyclable impact

Executive Summary (2)

- There are many traditional and new technologies on the market to prevent, fix and remove potholes
- They can be categorised as follows and more details of the products and technologies can be found throughout the presentation
 - Asset management
 - New / Renewal Construction
 - Preventative Maintenance
 - Pothole Repair Materials
 - Pothole Repair Plant
- Next steps
 - Prioritise immediate pothole repairs that are rapid and cost-effective
 - Continue implementation of PAS2161
 - Design and implement process for benchmarking of each new technology
 - Consider use / implementation of accelerated pavement testing to identify and test new materials and solutions
 - Implementation of new technology for identification and repair of potholes

1.0 Introduction

Why are potholes a problem?

Hitting a pothole with force can result in damage to a road user's vehicle.

Potholes are a safety issue. Potholes can be a catalyst to accidents and crashes through hitting or swerving to avoid them.

Two-wheel vehicles are particularly high risk.

Potholes are a growing problem and will take millions to fix but can more be done to prevent them happening in the first place.

Government has increased its national pothole repair fund to £700 million for 2023/24.

C The poor state of England's pothole-riddled road system is costing £14.4bn a year in economic damage

Research has shown that average repair bill for pothole damage is £141.95

https://www.localgov.co.uk/Potholes-cost-economy-over-14bn-a-year-/60278#:~:text=The%20poor%20state%20of%20England's,accidents%2C%20reduced%20speeds%20and%20emissions https://thbuk.co.uk/everything-you-need-to-know-about-the-uks-pothole-problem-2/

2.0 Pavement construction in England

Motorways & all-purpose trunk roads

- Designed based on predicted traffic loading
- 40-year design life specified for National Highways
- Materials and thicknesses selected to provide required structural strength
- Surface materials selected to deliver desirable properties, e.g. friction, texture, low noise

Local Authority roads

- Some roads will have been designed; many others will have "evolved" without formal design
- Materials used in structural lower layers will be similar to those on motorways & all-purpose trunk roads
- Thicknesses may not be adequate for today's traffic loads and volumes
- Materials likely to be aged
- Wider range of surfacing materials utilized, particularly on lower speed and lower trafficked roads
- Drainage systems and kerbing may not be adequate

3.0 What is a pothole?

• Many different definitions, but can generally be summarized as

"a local deterioration of the pavement surface in which the material breaks down in a relatively short time and is lost causing a steep depression"

Notes:

- Generally, potholes require rapid remedial action to maintain the safety of road users
- Potholes will also need to be reinstated to maintain the functional requirements and comfort, but the time-constraints on rectification for these requirements will not be as immediate
- Potholes will typically have a depth of at least 30 mm and an area equivalent to a diameter between 100 mm and 1 m with the values for a specific situation depending on several factors including the traffic speed and intensity, the type of vehicle (particularly the presence of bicycles and pedestrians) and the climate
- Potholes can grow once they have emerged, but generally stop growing after a certain time. However, other potholes can appear close to an existing one
- Potholes can occur due to several mechanisms (such as fracture, attrition and seasonal)
- Overview of Research Programmes Operations (cedr.eu)

3.1 How do potholes form?

Generally caused by one or more of the following:

Primary factors

- Surface cracking allows water to infiltrate the pavement
- Traffic loading can induce shear stresses including hydrostatic pressures that exceed the strength of the material
- Freeze/thaw moisture trapped between the surface and lower lays and the addition of freezethaw action and subsequent heave of the surface material leads to voids forming beneath the surface. Repeated traffic loading causes failure of the unsupported surface
- Poor quality reinstatements can result in settlement of materials and also allow water ingress (e.g. unsealed joints)
- Surface deterioration (fretting) localized loss of aggregate from the surfacing

Secondary factors

- Mechanical damage impact from poor profiles and alignment
- Chemical damage, e.g. diesel spills

3.2 How do potholes form?

- Mechanisms for pothole formation can be
 - "top down" starting at the top of the surfacing, or
 - "bottom up" starting at the bottom of the surfacing or in the lower layers
- In future, pothole occurrence could be influenced by
 - Climate change higher intensity rainfall, increased temperatures, reduced freeze/thaw
 - Traffic loading increase in traffic volumes and/or vehicle weights
 - Ageing infrastructure and maintenance that does not address underlying causes

4.0 Road material selection and deployment

Key Criteria for whole life deployment

Question: What are the key criteria that need to be considered, when choosing road materials, both for the surface and subsurface not only for its immediate use, but its suitability over the life of the material.

Consideration: There are, for this report, 4 key stages when certain criteria are more influential for deployment. The 4 stages of deployment of a solution are:

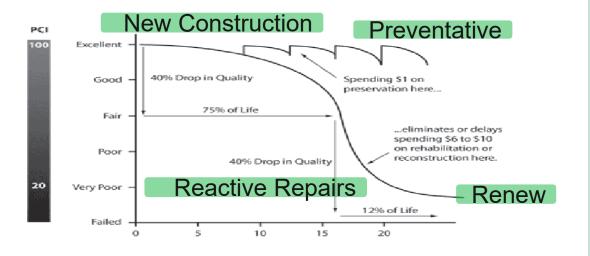
- 1. New Construction
- 2. Preventative maintenance
- 3. Interventions / Repairs
- 4. Renewals

GG ...the Government and local authorities can do a lot more to bring the network up to standard so that when we do have a freeze the roads aren't full of cracks waiting to turn into dangerous potholes that can cause collisions.

Road Haulage Association chief executive Richard Burnett

4.1 Road material selection – Deployment phases

The 4 stages for surfacing deployments are shown below. It is noted that for interventions/repairs, "interventions" involve works such as utility works which can occur at any time (if the road is not protected after major works). The key focus as set out by the HMEP documentation is preventative work, but it is acknowledged that currently roads are in a state that reactive repairs are also key for this report.



Preventative maintenance is a planned strategy of cost-effective treatments to an existing highway in order to preserve it, prevent ingress of water, reduce the rate of future deterioration and increase service life, without increasing its structural capacity. Preventative maintenance is typically applied to highways with some remaining service life and comprises road surface treatments that include crack sealing, surface dressing, slurry or micro-surfacing and thin and hot-mix asphalt inlay and overlay.

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HMEP Review 2012

4.2 Road material selection -Criteria for whole life installation for a material deployment

Material selection, whether considering traditional or new technology requires consideration of criteria not only related to that material, but also consideration of the whole life operation and maintenance of the road in question. The table to right indicates the details of the criteria to consider.

Example; the deployment of specialist asphalt to minimise potholes is only effective it any future interventions such as utility work is able/complied to deliver the same product to standard. It is noted that UK asset management systems and New Roads and Street Works Act (NRSWA) do help record these specialist installations; but knowing and acting upon are different.

The following slide indicates typical materials used in deployment.

Main Market Market Strategy (1997) Market Market Market Strategy (1997) Market Strategy (19

Core aim when delivering new surfacing; but once locked in, hard to improve without major renewal work.
Service levels of road including skid and noise
Life span for deployment
Ability to deliver at scale required for deployment
Ability to repair/maintain after deployment
Whole life carbon in production, deployment and removal
Ability of teams to obtain and delivery to quality
Ability to manage road works around users
Deployment costs including TM, materials, plant, operatives.
Ability to maintain/repair/manage interventions
Ability to remove, recycle and reuse at end of life

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4.3 Road materials – Typical materials used



New Construction Stone Mastic Asphalt Hot Rolled Asphalt Warm Mix Asphalt Geotextile reinforcements Hybrid materials with additions Preventative Maintenance Resurfacing / Overlays Crack Sealing Pavement Rejuvenation -Bitumen Sprays Surface Dressing Microasphalt Preservatives

Interventions / Repairs Bitumen fillers Pouring Mixes Surface patching



Resurfacing Hot Rolled Asphalt (typically around 40mm) Stone Mastic Asphalt Thin Surfacing (Typically around 20mm)

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4.4 Road material selection -Criteria

With the 4 deployment phases identified, typical materials used and the key criteria defined; it is possible to build a picture or the most suitable material criteria to use depending on when and where a deployment is planned.

The table to right indicates when each criteria will feature the most.

The following slide indicates where potential barriers in certain material use and to be considered during this criteria selection process.

Criteria	Most appropriate time to consider		
Strength	New construction		
Performance	New / Preventative / Renewal		
Durability	New / Preventative/ Intervention/Renewal		
Scalability	New / Preventative/ Intervention/Renewal		
Compatibility	New / Preventative/ Intervention/Renewal		
Carbon	New / Preventative/ Intervention/Renewal		
Ease of deployment	New / Preventative/ Intervention/Renewal		
Impact to road user	New / Preventative/ Intervention/Renewal		
Costs	New / Preventative/ Intervention/Renewal		
Maintainability	New / Preventative/ Intervention/Renewal		
Recyclable impact	New / Preventative/ Intervention/Renewal		

4.5 Road material selection – Potential criteria barriers



New Construction

Hot mixes - Generating enough scale to achieve high quality product

Hybrid mixes – requiring knowledge for specialist rollouts

Alternative Materials (PFA/rubber) – deployment knowledge and ability to managed post deployment for repairs/renewals



Preventative Maintenance

Ability to scale up for large scale deployment.

Ability to have intervention such as surface dressing properly installed and an ability to patch/maintain post deployment



Interventions / Repairs

Interface with ironwork and level differences

Interface with aged material

Machine laying around tight urban areas with ironwork

Road space booking



Resurfacing

Interface with ironwork and level differences

Lack of profile to enable smooth longitudinal and transverse profiles

Ironwork interfaces

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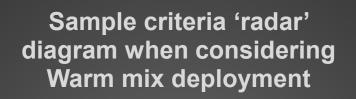
4.6 Road material selection – Tools

Tools to choose when and which materials are selected to be deployed

Core is understanding that early identification for the need for a deployment; and as such **ASSET MANAGEMENT TOOLS** drive decision making before the more detailed decisions are made on materials.

The following slides indicate both **TRADITIONAL** and **NEW TECHNOLOGIES** in asset management, materials and in some cases plant that can used for deployments that have arisen in the market.

When considering the material deployment options, the criteria for the selected option can be displayed in the form of a 'radar' diagram (see opposite). Variants of this are used by manufacturers for initial deployments but use of these diagrams or similar on any product/plant could benefit road maintenance engineers and planners.





5.0 Material and Plant Solutions related to Potholes

Prevent, Fix and Remove Solutions:

The following slides contain details on technologies and solutions that could assist with road construction and maintenance to prevent potholes, repair potholes in the short term and permanent repairs to remove and reduce the potential for a pothole to re-materialise. The following slides cover traditional and new technologies related to:

5.1	Asset management
5.2 & 5.3	New / Renewal Construction
5.4 & 5.5	Preventative Maintenance
5.6 & 5.7	Pothole Repair Materials
5.8 & 5.9	Pothole Repair Plant

Current approach to pothole identification

- Safety inspections
 - Highway inspectors identify defects generally from driven surveys of the network
 - Can be assisted by video/image capture
- Public reporting
 - Public can report potholes via hotlines/dedicated online tools

Current approach to Road Condition Monitoring (RCM)

- Traffic speed surveys (SCANNER for LA roads, TRACS for NH roads)
 - Uses laser-based technologies to assess pavement surface condition
 - RCM data used for network level reporting/monitoring, identifying lengths for maintenance investigation, and deciding treatments required
 - Potholes not reported as a specific parameter
 - Potholes could be identified and numbers reported on an annual basis, but annual survey could not identify potholes as they develop



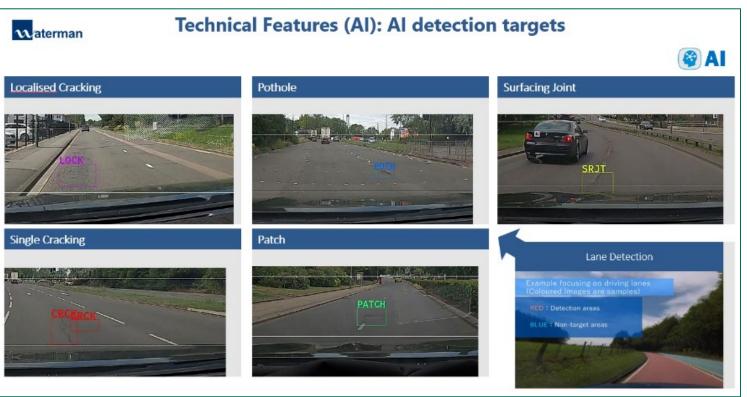
Next steps for RCM

- Significant progress in the development of new and alternative technologies for the collection of condition data since SCANNER introduced in 2009
 - Dedicated survey vehicles
 - Dedicated mobile technologies
 - Application based mobile technologies
 - Mobile phone apps with AI
 - Vehicle telematics
 - Engineers' inspections



Minimum Separtment for Transport





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Next steps for RCM

- Development and forthcoming introduction of PAS2161: Road Condition Monitoring For English Local Authorities
 - Developed for DfT by TRL (<u>TRL PPR2042 Introduction of new PAS</u>)
 - Network study of 11 technologies undertaken and recently reported
 - Will enable a wider choice of technologies for the collection of RCM data
 - Will ensure consistent reporting of condition categories across technologies and between highway authorities
 - Requirement for Condition Category for each length of network to be reported (Category 1 to 5)
 - LA's advised to request additional data
 - Potholes are a specific recorded parameter
- Many of the new technologies are capable of identifying potholes. PAS2161 specifies data collection annually but tools permitted mean LAs have the ability to deliver more frequently and quickly.
 - Specific pothole identification could be undertaken more frequently
 - Vehicle telematics/crowd sourcing data could provide near real-time identification

Future developments

- Current approaches only identify potholes once they have formed
- Analysis and modelling of RCM data could potentially predict where potholes may occur
 - Data sets could include:
 - Trends in road profile linked to pavement construction/strength
 - Changes in use from traffic profile
 - Changes in climate
 - Changes in budgets, material criteria (eg carbon costs/ recycling costs)
 - Rapid breaking data
 - Road condition from in-vehicle sensors
- TRL has undertaken work to use spectroscopic analysis to identify the ageing (oxidation) of asphalt (<u>SARTS</u>)
 - Could be linked to the potential for potholes to form
- TRL have proposed development of benchmarking process for new technologies

5.2 New Construction Materials - Traditional

STONE MASTIC ASPHALT (SMA)

A dense-graded asphalt mixture containing a high proportion of coarse aggregate, polymer-modified binder, and mineral filler.



- Polymer-modified binder
- Stone-on-stone contact

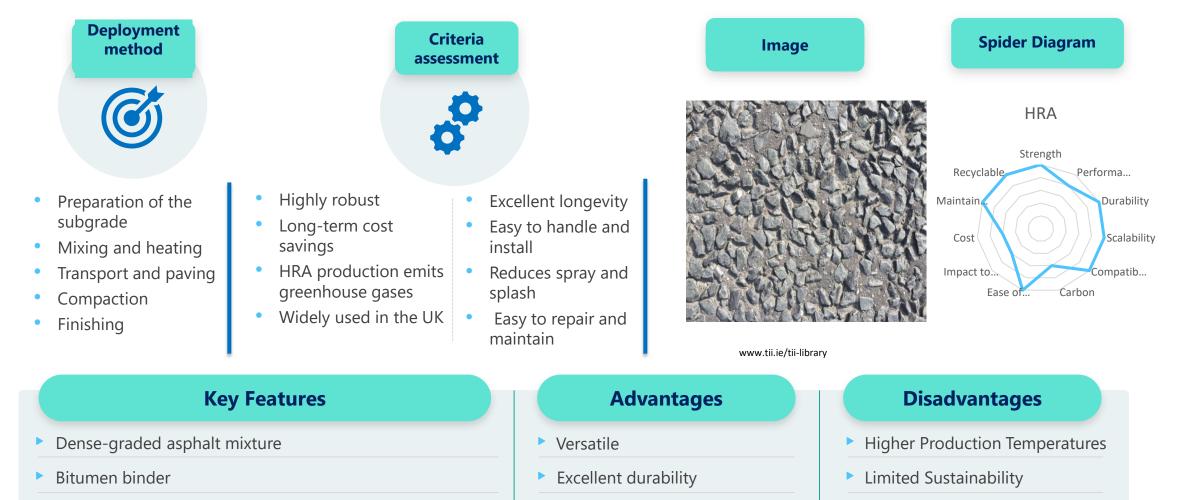
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- Good skid resistance
- Long service life (circa 16 years for TS2010)
- Installation Challenges

https://saferroadsconference.com/wp-content/uploads/2016/05/Wednesday-am-MA-6-Millar_Dougie_160_V1_2014415-TS-2010-a-surface-course-designed-for-safety.pdf

HOT ROLLED ASPHALT (HRA)

A dense-graded asphalt mixture composed of a combination of aggregates bound together by bitumen.



Good skid resistance

Rapid Construction

Limited Rut Resistance

Cooling Time

- High resistance to deformation
- Smooth Surface Finish

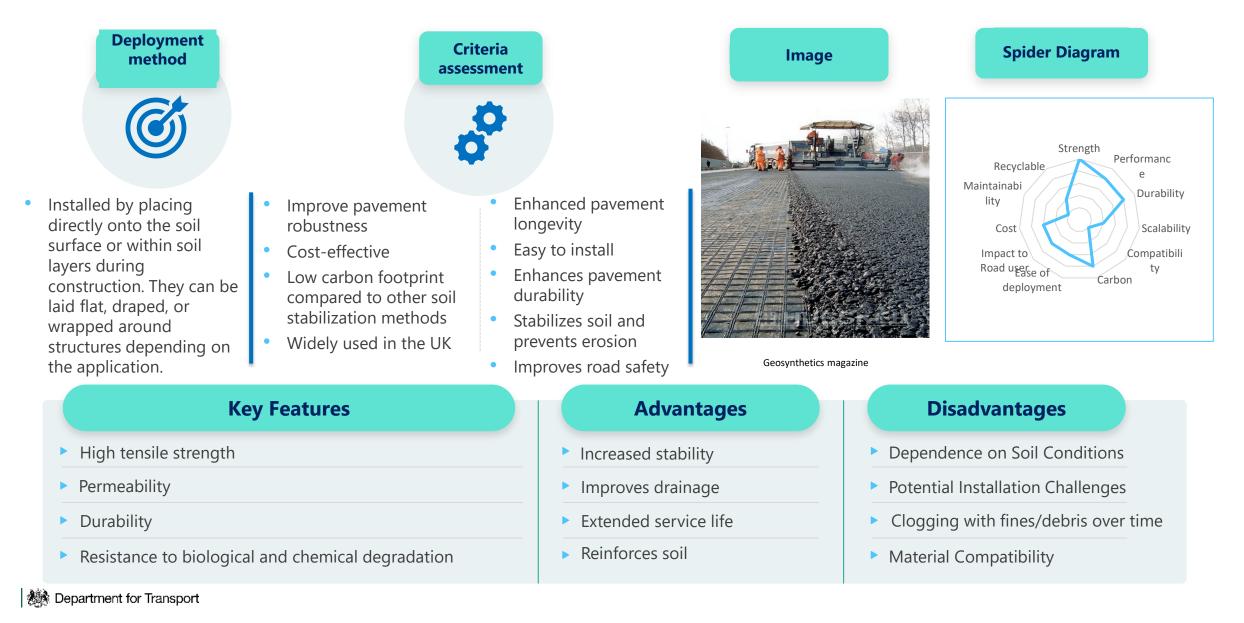
WARM MIX ASPHALT (WMA)

An asphalt mixture produced and placed at temperatures typically ranging from 20°C to 50°C lower than those used for Hot Mix Asphalt.



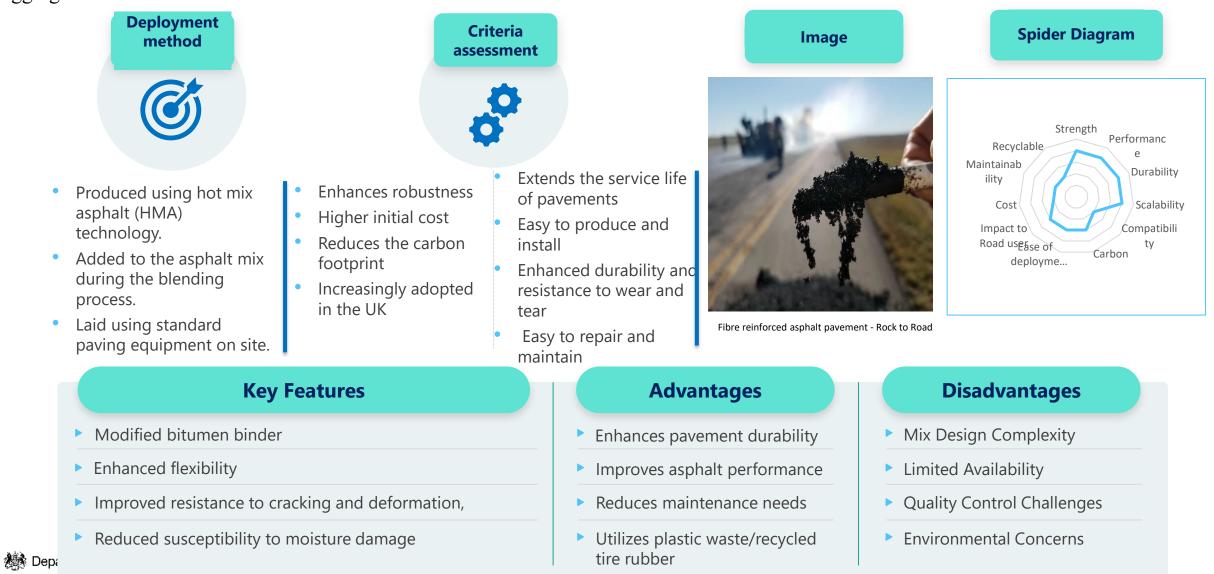
GEOTEXTILES:

Synthetic or natural fabrics used in civil engineering applications for soil stabilization, erosion control, drainage, filtration, and separation.



HYBRID MATERIALS PLASTIC/RUBBER/LOW CARBON ADDITIVES/FIBRE REINFORCED:

A type of asphalt concrete mix that incorporates fibre/plastic/recycled tire rubber as a partial replacement for traditional bitumen binder or aggregates.



5.3 New Construction materials - Technology

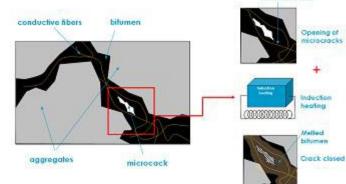
5.3 New Construction materials -Technology

Self-healing asphalt

- Repairs micro-cracks as they appear
- Extends pavement life and reduces likelihood of pothole formation
- Various approaches enclosed rejuvenator capsules, nanoparticles, inductive heating of conductive fibres (e.g. graphite, steel, polymer)
- Self-healing roads could see the end of potholes | CIHT
- Self Healing Technology for Asphalt Pavements (tudelft.nl)

Longer life binders/asphalt

- Slows the ageing process of bitumen caused by oxidation
- Extends life compared to conventional asphalt
- Innovative longer life asphalt mix used for Northamptonshire resurfacing scheme | New Civil Engineer



Conductive fibre

2. Sunlight



Oxidation breaks down and dries out the once flexible liquid asphalt that holds the aggregate together. This causes raveling and shrinking cracks which allow water to penetrate beneath the surface.

5.3 New Construction materials - Technology

Graphene reinforced asphalt

- Increases asphalt strength and resistance to stress/strain
- Less susceptible to cracking and pothole formation
- Highways Magazine Graphene-enhanced asphalt 165% more durable, Oxfordshire finds

Ground source heating/cooling

- Regulate the temperature of the pavement during extreme temperatures
- Prevent freeze/thaw during winter reduces pothole formation
- Reduce ice formation and need for gritting safety
- Cool pavement during high temperatures to reduce asphalt softening/deformation
- https://www.icax.co.uk/report_on_iht_by_trl.html

Graphene Asphalt composites for roads Trial in the village of Curbridge, Oxfordshire, UK



graphene enhanced asphalt in Curbridge, Oxfordshire, UK. One lane with graphene enhanced sphalt the other with normal aspha

November 2019



Image credit Directa Plus https://news.oxfordshire.gov.uk/innovative-materials-heip-to-drive-greener-and-more-durable-roads

Nixene Journal

5.4 Preventative materials - Traditional

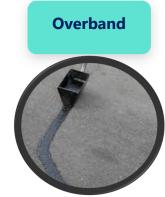
RESURFACING/OVERLAYS:

The application of a new layer of pavement material over the existing road surface.

Deployment Criteria **Spider Diagram** Image method assessment Resurfacing Strength Recyclable Performa... Improve pavement Preparation of the Extends pavement life Maintain Durability robustness substrate Easy to install and Cost-effective compared Cost Scalability Mixing and heating maintain to full reconstruction Transport and paving Enhances pavement Impact. Compati... **Environmental impacts** Ease of ... Carbon durability Compaction vary depending on Improves road safety Finishing production methods Widely used in the UK Black Hawk Paving & Construction **Key Features Advantages** Disadvantages Structural Reinforcement Limited Structural Improvement Cost-Effectiveness Ouick Installation **Extended Pavement Life Compatibility Issues** Improved Surface Characteristics Improved Workability Surface Reflectivity Surface Rehabilitation Minimal Disruption **Environmental Impact** M Depa

CRACK SEALING:

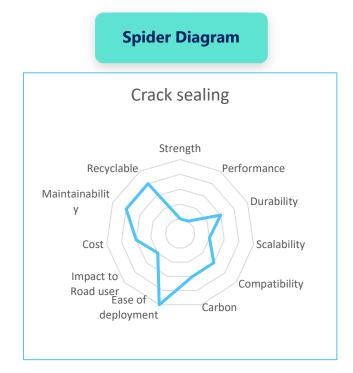
A technique used to seal cracks in the pavement surface. The methods involve Overbanding or Resin injection.



 A specific method of crack sealing that involves applying an overband seal over the crack after filling it with sealant.



 A technique that involves injecting a specialized resin material into cracks to fill voids and cracks, restore pavement integrity, and prevent further deterioration.



Key Features

Enhanced Crack Sealing

Improved Durability

- High Bond Strength
- Quick Curing

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Advantages

- Enhanced Performance
- Reduced Maintenance
- Cost-Effectiveness
- Effective Crack Repair

Disadvantages

- Visual Impact
- Limited Effectiveness in Wide Cracks
- Potential for Premature Failure
- Environmental Impact

SURFACE DRESSING:

A technique that involves applying a thin layer of bituminous binder followed by the placement of aggregate chips on the pavement surface.

Deployment method	Criteria assessmen		Image	Spider Diagram
 Application of a bituminous binder Placement of aggregate chips Compaction Finishing 	robustness and durability. • Cost-effective • Low carbon footprint • Widely used in the UK	Short to medium-term pavement protection Easy to handle and install Enhance road safety Easy to repair and	Suface Dressing - Colas Ireland	Strength Recyclable Maintainab ility Cost Impact to Road userase of deploym
Enhanced Skid Resistar	ey Features	Maintain Advan Improved Pave	n tages ment Performance	Disadvantages Increased noise
Surface Protection		Cost-Effectiven	ess	Limited Longevity

Minimal Disruption

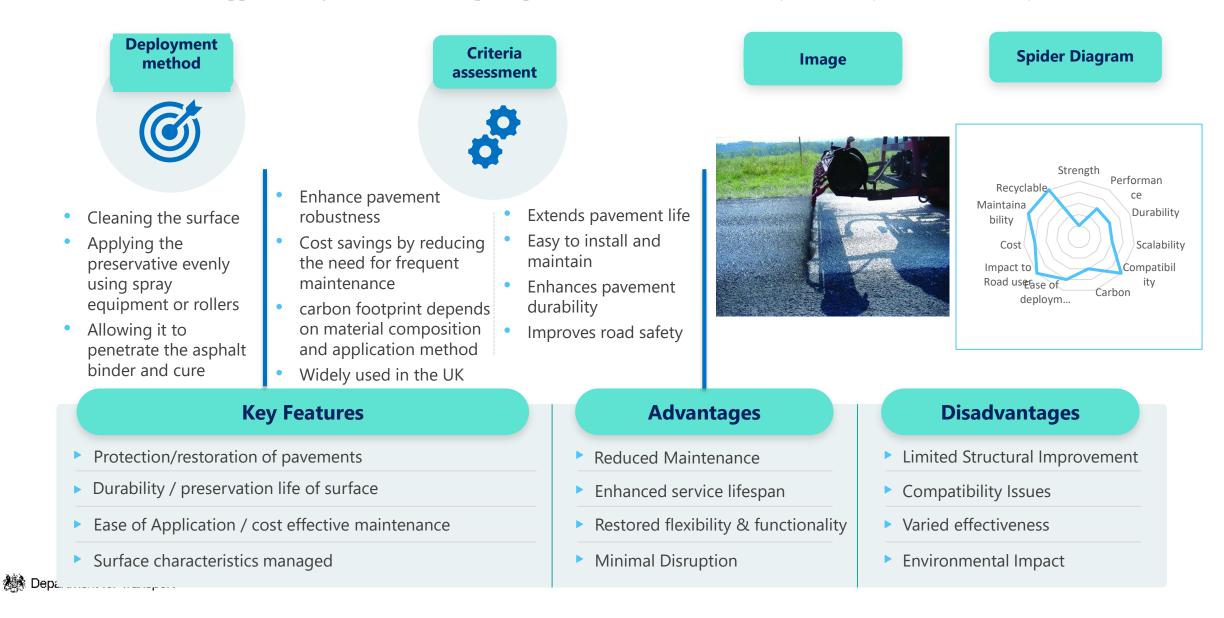
Improved skid resistance

- Cost-Effectiveness
- Quick Application

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PRESERVATIVES / REJUVENATORS:

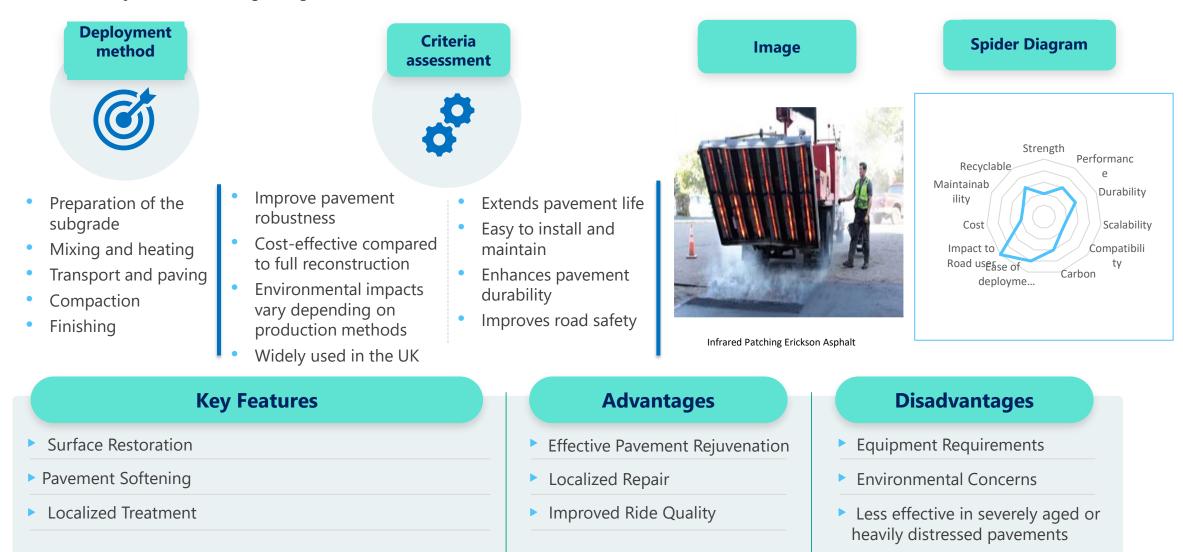
Additives or treatments applied to aged or oxidized asphalt pavements to restore flexibility, durability, and functionality.



5.5 Preventative maintenance -Technology

INFRARED/REHEAT/MICROWAVE HEATING:

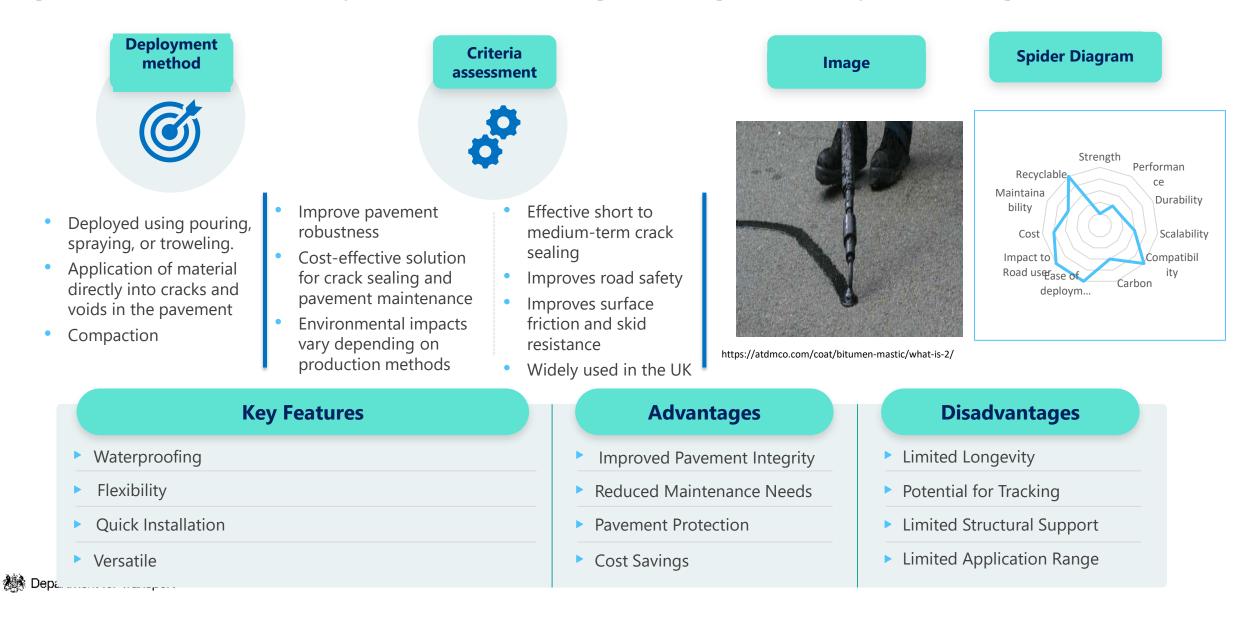
A pavement rejuvenation method that involves heating the pavement surface using infrared heaters or other heating equipment to soften the aged binder and rejuvenate the asphalt pavement.



5.6 Repair materials -Traditional

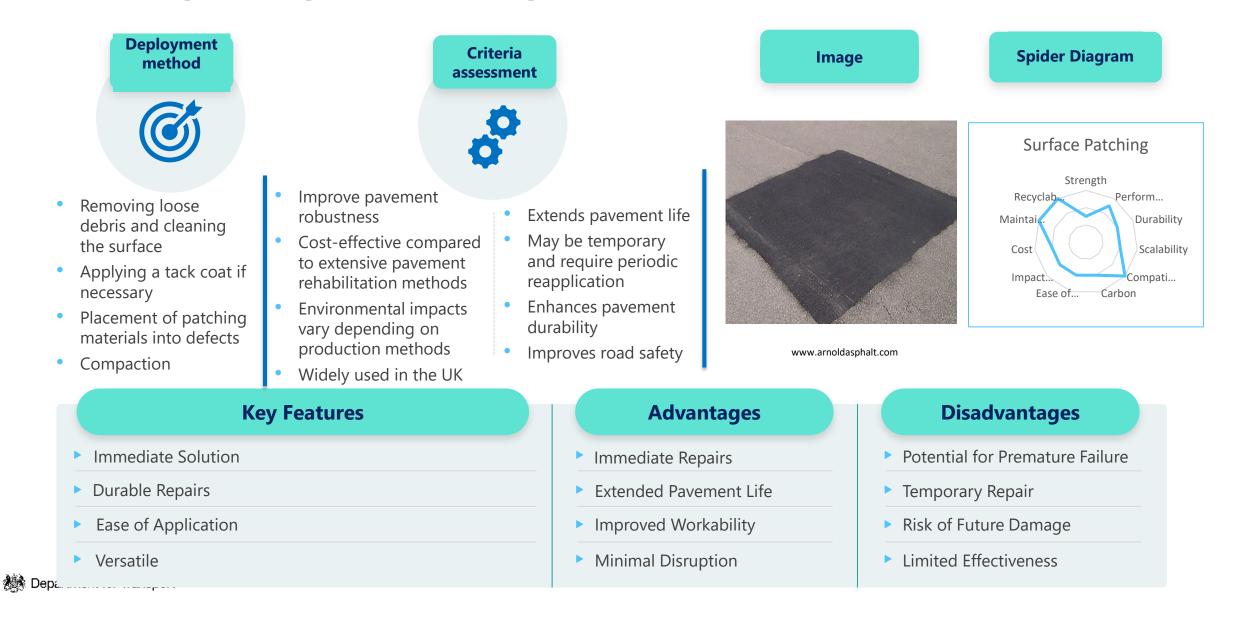
BITUMEN FILLERS:

Asphalt-based materials used for filling cracks and voids in flexible pavements to prevent water ingress and further pavement deterioration.



SURFACE PATCHING:

A method used to repair localized pavement defects such as potholes, cracks, and surface delamination.



5.7 Repair materials -Technology

COLD MIX BAGGED/TUB PREMIX POUR-IN:

A method used to repair localized pavement defects such as potholes, cracks, and surface delamination.



5.8 Repair plant - Traditional

5.8 Repair plant - Traditional

• Jet patcher

- All dust, debris and moisture from the affected area
- The defect is sealed using cold-applied bitumen emulsion
- The defect is filled and leveled using an aggregate/cold bitumen emulsion mix, all from the single delivery hose.
- The Jetpatcher is manually operated from the self-contained vehicle and carries all equipment and materials required to undertake the operation
- Jetpatcher.com.



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5.9 Repair materials -Technology

5.9 Repair plant - Technology

• Automated repairs, examples include

- JCB Pothole Pro
 - Interchangeable parts for plant vehicle to remove exiting material, cut edges & clean area ready for asphalt patch
 - Pothole repair in 8mins
 - JCB Pothole Pro
- Velocity
 - Spray injection patching
 - High speed air cleans area of pothole
 - Area coated in cold bitumen to enable good bond/seal with existing pavement
 - Repair material (cold-mix asphalt) injected at high speed
 - Reduces repair time, lower carbon c.f. hot mix patch, immediate trafficking
 - <u>Spray Injection Patching Velocity (velocityroads.co.uk)</u>





5.9 Repair plant - Technology

Next stage Technology - Autonomy

- Robitiz3d
 - Zenzic Scale-up Cohort 4
 - ARRES Eye laser-based crack and pothole detection equipment
 - ARRES Prevent robot arm to fill cracks & potholes detected by ARRES EYE
 - Equipment mounted on semi-autonomous vehicle
 - Robotiz3d: Road Maintenance, Reinvented



6.0 Next Steps

Short term

Prioritise and harmonise approach to pothole repairs to ensure they are rapid and cost-effective Identify best short term solutions to reduce annual repair bill Continue implementation of PAS2161

Medium term

Design and implement process for benchmarking of new technology and materials Consider use of accelerated pavement testing to identify appropriate materials and solutions Improve whole life value asset management and upskilling to embed for LA staff

Long term

Support research aimed at identifying sites at risk of pothole formation so preventative techniques can be targeted.

Implement new technology for identification and repair of potholes

Annual audit process for each supplier/technology (e.g. develop Technology Readiness Levels) Implementation of accelerated pavement testing